

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L BELGRADE 1737

FOR EUR/RPM (JOHN KORNBLUM) FROM USDEL CSCE

EO 11652: GDS
TAGS: CSCE, OCON
SUBJ: BELGRADE CSCE -- MANDATE FOR MEDITERRANEAN EXPERTS GROUP

REF: A) STATE 53174; B) BELGRADE 1721

1. DEPARTMENT IS REQUESTED URGENTLY TO PROVIDE INTERPRETATION
OF STATEMENT THAT A MEDITERRANEAN EXPERTS GROUP CAN BE
ACCEPTED "ON UNDERSTANDING THAT ... SOUTHERN LITTORAL STATES
DO NOT PARTICIPATE."

2. THERE MUST, OF COURSE, BE SOME ROLE FOR SOUTHERN LITTORAL
STATES AT VALLETTA. THEY HAVE BEEN, HOWEVER BRIEFLY, AT
GENEVA AND BELGRADE. ALLEGED PURPOSE OF EXPERTS MEETING
WOULD BE TO DISCUSS COOPERATION OF CSCE STATES WITH THEM.
IT WOULD NOT BE A SERIOUS POSITION TO DENY THEM SOME PRESENCE
AT VALLETTA.

3. THE REAL ISSUE IS EXTENT OF CONTRIBUTION TO BE MADE
BY NON-PARTICIPATING MEDITERRANEAN STATES. ALLIED PROPOSAL
IN GLOBAL DRAFT CONCLUDING DOCUMENT BM/75 WAS THAT
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"THE NON-PARTICIPATING MEDITERRANEAN STATES WILL BE
INVITED TO CONTRIBUTE TO THE WORK OF THIS MEETING."
THIS IS BASICALLY SAME FORMULA THAT HAS BEEN USED TO
COVER CONTRIBUTIONS BY SOUTHERN LITTORAL STATES TO
GENEVA PHASE OF CSCE AND TO BELGRADE. MALTESE HAVE
PROPOSED VARIOUS FORMULATIONS. IN THEIR MOST RECENT
PROPOSAL CIRCULATED FEBRUARY 28, THEY SPOKE OF AN "EXTENDED

DIALOGUE" AND OF PARTICIPATING STATES AND NON-PARTICIPATING MEDITERRANEAN STATES ACTING DURING MEETING "JOINTLY." BURDEN OF MALTESE EFFORTS IS TO ENSURE THAT, WITHOUT SIGNING FINAL ACT, SOUTHERN LITTORAL STATES WILL BE FOR ALL INTENTS AND PURPOSES FULLY EQUAL IN ALL ASPECTS OF MEDITERRANEAN FOLLOW-UP. THIS WOULD INCLUDE RIGHT TO ATTEND ALL SESSIONS, TO SPEAK WHEN DESIRED, AND, PRESUMABLY TO CONTRIBUTE TO OR WITHHOLD CONSENSUS ON MATTERS REQUIRING DECISION. SINCE ANY RESULTS OF AN EXPERTS MEETING (INCLUDING DISCUSSIONS OF NON-RESULTS) WOULD HAVE TO BE TAKEN UP BY NEXT BELGRADE-STYLE REVIEW CONFERENCE, THIS WOULD PRESUMABLY ALSO HAVE IMPLICATIONS FOR EXTENT OF CONTRIBUTION THAT SOUTHERN LITTORAL STATES WOULD BE EXPECTED TO MAKE TO MADRID AND SUBSEQUENT MEETINGS.

4. DURING MEDITERRANEAN DRAFTING GROUPS AND INFORMALLY OVER PAST FEW WEEKS, WE HAVE TOLD MALTESE THAT ALTHOUGH FORMULA IN BM/75 IS OLD ONE, THERE ARE STILL UNUSED RESOURCES WITHIN IT TO PERMIT MORE SIGNIFICANT SOUTHERN LITTORAL CONTRIBUTION AT EXPERTS MEETING. WE HAVE SAID, FOR EXAMPLE, THAT SINCE EXPERTS WOULD BE CONSIDERING CONCRETE PROPOSITIONS FOR INCREASED COOPERATION BETWEEN CSCE AND NON-CSCE MEDITERRANEAN STATES, WE EXPECT THAT THEY MIGHT REASONABLY WISH TO REQUEST CONTRIBUTIONS MORE FREQUENTLY FROM SOUTHERN LITTORAL EXPERTS THAN HAD HITHERTO BEEN CASE IN MORE GENERAL, POLITICAL CSCE FORUMS. WE HAD NOTED, CONFIDENTIAL

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HOWEVER, THAT SOUTHERN LITTORAL EXPERTS WOULD STILL BE ON A LOWER LEVEL THAN EXPERTS OF PARTICIPATING STATES AND THAT THEIR CONTRIBUTIONS WOULD BE, IN EFFECT, AT PLEASURE OF FORMER.

5. IF PARTICIPATION QUESTION IS NOT CLARIFIED NOW, IT WILL SURELY BECOME FIRST MAJOR WRANGLE OF VALLETTA MEETING. WE NEED TO KNOW URGENTLY, THEREFORE, WHETHER DEPARTMENT'S CONDITION MEANS: A) THAT WE CAN ACCEPT A MEDITERRANEAN EXPERTS GROUP ONLY IF THERE IS NO ROLE OR NO INCREASED ROLE FOR SOUTHERN LITTORAL STATES; B) WHETHER WE CAN ACCEPT A MEDITERRANEAN EXPERTS GROUP WITH PARTICIPATION MANDATE ESSENTIALLY AS UNDERSTOOD IN BM/75, THAT IS WITH WHAT WOULD IN FACT AMOUNT TO AN INCREASED CONTRIBUTORY ROLE FOR SOUTHERN LITTORAL STATES THOUGH UNDER OLD FORMULA; OR C) WHETHER WE CAN ACCEPT A MEDITERRANEAN WORKING GROUP WITH ANY PARTICIPATORY FORMULA DESIRED BY MALTESE ONLY PROVIDED THAT SOUTHERN LITTORAL STATES REMAIN "NON-PARTICIPATING" IN SEMANTIC AND LEGAL SENSE THAT THEY DO NOT SIGN FINAL ACT AND BECOME FULL-FLEDGED MEMBERS OF ENTIRE CSCE PROCESS.

6. WE SHOULD ADD THAT IN INITIAL CONTACTS WITH MALTESE EVENING

OF MARCH 1 PARTICIPATION ISSUE HAS ONLY BEEN TANGENTIALLY ADDRESSED.
MALTESE REP APPARENTLY NOW ACCEPTS CONCEPT THAT MEETING WOULD
BE AT "EXPERT" LEVEL. HE HAS CONCENTRATED ON SEEKING TO
INSERT LANGUAGE INTO TEXT BASED ON BM/75 THAT WOULD
OPEN DOOR TO CONSIDERATION OF ALL MEDITERRANEAN PROVISIONS
OF FINAL ACT (BY IMPLICATION INCLUDING POLITICAL/SECURITY).
HE HAS, HOWEVER, ALSO BROUGHT FORWARD HIS SUGGESTION THAT
MEETING (BY IMPLICATION THE EXPERTS OF THE PARTICIPATING
STATES AND THE NON-PARTICIPATING MEDITERRANEAN STATES)
SHOULD WORK "JOINTLY."
GOLDBERG

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